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TELEGRAM

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ACTION RP-10

INFO OCT-01 ADS-00 AID-07 INR-10 EUR-12 SS-16 AF-10
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C O N F I D E N T I A L SECTION 01 OF 02 GENEVA 02272

PARIS FOR USOECD; BRUSSELS FOR USEC; ROME FOR FODAG

E.O. 12065: GDS 3/8/87 (HELMAN, GERALD B.) OR-N
TAGS : SREF, EAID, PK, AF, JA
SUBJECT: FUTURE FUNDING FOR AFGHAN REFUGEES IN PAKISTAN;
HARTLING VISIT TO WASHINGTON; JAPANESE CONTRIBUTIONS

REF: (A) STATE 0090 (B) STATE 39619 (C) GENEVA 1734
(D) ISLAMABAD 2880 (E) STATE 49030 (F) GENEVA 2202

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1. (C - ENTIRE TEXT.)

2. SUMMARY: UNHCR IS MEETING RESISTANCE IN FUND-RAISING
FOR AFGHANS IN PAKISTAN, AND PLANS TO USE HIGH COMMISSIONER
HARTLING'S VISIT TO WASHINGTON MARCH 11-12 TO EXPLORE CON-
CEPT OF SEEKING BILATERAL AND MULTILATERAL DEVELOPMENT
ASSISTANCE TO SUPPORT LOCAL INTEGRATION OF AFGHANS IN PAKIS-
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END SUMMARY.

3. _____ HAS RAISED WITH HA RTN-COUNS HIS VIEW THAT USG AND OTHER MAJOR DONORS SHOULD EXPLORE WITH THE GOVERNMENT OF PAKISTAN THE CONCEPT OF SEEKING MULTILATERAL AND BILATERAL DEVELOPMENT AID TO ASSIST IN THE LOCAL INTEGRATION (I.E., PERMANENT SETTLEMENT) OF AFGHANS. _____ THINKS THIS IS AN IDEA WHOSE TIME HAS COME, FOR PAKISTAN AS WELL AS OTHER AREAS WHERE REFUGEES HAVE ARRIVED OR ARE ARRIVING FOR LONG TERM STAYS (E.G. AFRICA).

4. HE IS IMPELLED TO RAISE IT WITH US NOW, HE SAYS, BECAUSE OF RESISTANCE HE HAS MET IN UNHCR FUND RAISING EFFORTS FOR CARE AND MAINTENANCE OF THE NOW MORE THAN 1.6 MILLION AFGHANS IN PAKISTAN (REF C), WITH THE END BY NO MEANS IN SIGHT. _____ REPORTS THAT TRADITIONAL DONORS (E.G., SCANDINAVIANS) ARE RELUCTANT TO HAVE UNHCR BECOME INVOLVED IN AN OPEN-ENDED UNRRA TYPE PROGRAM FOR THESE REFUGEES. ANOTHER MAJOR DONOR, JAPAN, RESPONDED TO VOLFINO'S APPEAL DURING HIS VISIT TO TOKYO TWO WEEKS AGO BY AGREEING ONLY TO MAINTAIN THE FIVE PERCENT SHARE OF FUNDING FOR THIS PROGRAM THAT THEY PROVIDED IN 1980 (THIS FIGURE INCLUDES ABOUT \$4.3 MILLION, MUCH OF IT IN KIND, TO UNHCR, \$1.2 MILLION TO UNFP, AND A PART OF \$3 MILLION IN BILATERAL AID WHICH THE JAPANESE COUNT FOR REFUGEES, BUT WHICH IS NOT INCLUDED IN UNHCR TARGETS).

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THINKING NOW EMBRACES THE CONCEPT OF ENLISTING DEVELOPMENT AID, POSSIBLY THROUGH THE CONSORTIUM FOR PAKISTAN, TO SUPPORT THE LOCAL INTEGRATION OF REFUGEES, WHICH HE SAYS IN EFFECT IS ALREADY TAKING PLACE AS A RESULT OF THE GOP DECISION TO MOVE REFUGEES INLAND. HE RECOGNIZES IT WILL BE NECESSARY FOR THE U.S. AND OTHER MAJOR CONSORTIUM FUNDERS TO PERSUADE ZIA TO ACCEPT THIS CONCEPT (WITH ITS IMPLICATION THAT THE AFGANS ARE ON THE WAY TO BECOMING PERMANENT RESIDENTS), BUT HE BELIEVES (OR HOPES) THAT IF FUNDS CAN BE PROVIDED TO FINANCE SUCH LOCAL INTEGRATION, THE GOP WILL AGREE.

7. TARGET IS THE JUNE MEETING IN PARIS OF THE PAKISTAN CONSORTIUM. HE NOTES THE CONSORTIUM RAISED \$1.1 BILLION LAST YEAR, AND IN SIMPLE TERMS, "SHOULD GIVE REFUGEES PART OF IT" FOR 1981-2 AND FUTURE YEARS. HE RECOG-

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NOTES THAT THIS PROPOSAL IS NOT FREE OF POLITICAL IMPLICATIONS, NOTING REPORTS HE HAS SEEN OF A POSSIBLE AGREEMENT BETWEEN THE GOP AND THE KABUL AUTHORITIES TO CLOSE THE BORDER. REGARDLESS OF THAT, HOWEVER, HE IS BASICALLY CONCERNED THAT UNHCR WILL NOT BE ABLE TO FUND AN OPEN-ENDED COMMITMENT FOR CARE AND MAINTENANCE OF A REFUGEE POPULATION STILL GROWING BY 100,000 PER MONTH.

8. NOTES THAT PART OF HIS FUND-RAISING PROBLEM IS THAT SOME DONORS (E.G. SCANDINAVIANS AND THE NETHERLANDS) TEND TO VIEW THE CURRENT PROGRAM AS OF SPECIAL INTEREST TO THE U.S., AND THEREFORE FOR THE USG TO TAKE THE LEAD IN FUND-RAISING AND FUNDING. WHEN MISSION OFFICER SOUGHT TO REPUTE THIS POINT SAID HE WAS ONLY THE MESSENGER OF THESE TIDINGS, IMPLYING IT WAS FOR THE U.S. TO MAKE THE CASE WITH OTHER DONORS. BUT AS HE DO SO, HE THINKS, HE MAY FIND IT CONSTRUCTIVE TO PROMOTE THE KIND
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OF LONG-TERM DEVELOPMENT ASSISTANCE THROUGH THE PAKISTAN CONSORTIUM (AND IN OTHER BODIES, SUCH AS OECD) THAT HE IS

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SUGGESTING.

9. WE BELIEVE ISLAMABAD'S COMMENTS ON THIS SUBJECT WOULD BE USEFUL IN TIME FOR CONSIDERATION IN WASHINGTON BEFORE THE HIGH COMMISSIONER'S VISIT MARCH 11-12. MELMAN

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